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U.S. Department of JusticeOffice of Justice Programs
Office for Victims of Crime



The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office for Victims of Crime</u> (OVC) is seeking applications to establish a demonstration initiative focused on developing a special polyvictimization program within Family Justice Centers (FJC) and other comprehensive co-located services for victims of domestic violence and sexual assault. This program furthers the Department's mission by expanding the way crime victim service providers respond to survivors of polyvictimization.

OVC FY 2016 A Pathway to Justice, Healing, and Hope: Addressing Polyvictimization in a Family Justice Center Setting Demonstration Initiative

Applications Due: June 27, 2016

Eligibility

The intended focus of this demonstration initiative is on Family Justice Centers and other comprehensive co-located services for victims of domestic violence and sexual assault. The initiative will support the selection of up to six demonstration sites and one comprehensive national technical assistance provider.

Purpose Area 1: Demonstration site applicants: OVC recognizes that there are several different governance structures that support the operation of Family Justice Centers (FJC) and/or co-located service centers. Therefore, the following entities are eligible to apply:

- Governmental agencies that serve as the lead agency of an FJC.
- Governmental agencies with an FJC established as a separate department or program within a city or county agency.
- Nonprofit, nongovernmental, community-based domestic violence or sexual assault agencies that serve as the lead agency of an FJC.
- 501(c)(3) nonprofit organizations created expressly for the leadership and management of an FJC.
- Governmental and nonprofit organizations that serve as the lead of a comprehensive colocated service center for victims of domestic violence and sexual assault, involving victim services, civil legal services, law enforcement, and prosecution.

Purpose Area 2: Technical assistance applicants: Eligible applicants for funding to provide technical assistance to the demonstration projects are nonprofit organizations with a demonstrated history of providing national scope training and technical assistance (TTA) and an expertise in working with FJCs, other local co-located service collaboratives, and multidisciplinary audiences.

OVC welcomes applications that involve two or more entities that will carry out the funded Federal award activities; however, one eligible entity must be the applicant and the other(s) must be proposed as subrecipient(s). The applicant must be the entity with primary responsibility for administering the funding and managing the entire project. Only one application per lead applicant will be considered.

OVC may elect to make awards for applications submitted under this solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and on the availability of appropriations.

For additional information, see Section C. Eligibility Information.

Deadline

Applicants must register with <u>Grants.gov</u> prior to submitting an application. All applications are due to be submitted and in receipt of a successful validation message in Grants.gov by 11:59 p.m. eastern time on June 27, 2016.

All applicants are encouraged to read this Important Notice: Applying for Grants in Grants.gov.

For additional information, see <u>How to Apply</u> in Section D. Application and Submission Information.

Contact Information

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800-518-4726 or 606-545-5035, or via email to support@grants.gov. The Grants.gov Support Hotline hours of operation are 24 hours a day, 7 days a week, except federal holidays.

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must email the OVC contact identified below **within 24 hours after the application deadline** and request approval to submit their application. Additional information on reporting technical issues is found under "Experiencing Unforeseen Grants.gov Technical Issues" in the <u>How to Apply</u> section.

For assistance with any other requirements of this solicitation, contact Stacy Phillips, Grant Management Specialist, by telephone at 202–616–3627 or via email to stacy.phillips@usdoj.gov.

Grants.gov number assigned to this announcement: OVC-2016-9376

Release date: May 12, 2016

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OVC FY 2016 A Pathway to Justice, Healing, and Hope: Addressing Polyvictimization in a Family Justice Center Setting Demonstration Initiative (CFDA #16.582)

A. Program Description

Overview

The Office for Victims of Crime (OVC) is committed to enhancing the Nation's capacity to assist crime victims and provide leadership in changing attitudes, policies, and practices to promote justice and healing for all victims of crime. Under this solicitation, OVC will provide funding to establish a demonstration initiative to develop model polyvictimization screening and services within Family Justice Centers (FJC) or similar co-located victim services. Through this initiative, a specialized trauma-informed polyvictimization screening tool will be developed and offered to both adults and children receiving services at the FJCs, followed by the provision of the widerange of services needed to address survivors' complete history of current and past experiences with violence. The statutory authority for this program is 42 U.S.C. § 10603 (c)(1)(A).

Project-Specific Information

In May 2013, OVC released the <u>Vision 21: Transforming Victim Services Final Report</u> (Vision 21). The Vision 21 initiative examined the current framework of the victim assistance field in the United States. The initiative was the first comprehensive assessment of the field in nearly 15 years. Discussions during the stakeholder forums held under OVC's Vision 21 strategic planning initiative identified polyvictimization as a critical issue to be addressed. Stakeholders recognized the field's need to enhance its capacity to serve victims who present with multiple victimizations. According to one national study, polyvictimization is highly predictive of trauma symptoms, especially in children, and in a nationally representative sample of more than 2,000 children, 22 percent were victims of multiple crimes.¹

While there is not one universal definition of polyvictimization, it is generally described as having multiple victimizations of different kinds, such as sexual abuse, physical abuse, bullying, and/or exposure to family violence, as opposed to experiencing a single form of victimization. Evidence indicates that polyvictimization is more highly related to trauma symptoms than experiencing repeated victimizations of a single type.²

In the 1990s, Dr. Vincent Felitti lead a team of researchers from Kaiser Permanente to study the adverse impact of childhood victimization, maltreatment, and neglect on an adult's health, wellness, and likelihood of future victimization. Known as the Adverse Children's Experience (ACE) Study, the initial phase involved 17,000 participants who were then followed for more

¹ Finkelhor, D., Ormrod, R.K., and Turner, H.A. 2007. Poly-victimization: A neglected component in child victimization trauma. *Child Abuse & Neglect* 31:7–26. Available at www.unh.edu/ccrc/pdf/CV91.pdf.

² Turner, H., Hamby, S., Banyard, V., in cooperation with the National Children's Advocacy Center, 2013, *Polyvictimization: Childhood Exposure to Multiple Forms of Victimization, Summary of Key Points*. Available at www.nationalcac.org/images/pdfs/CALiO/poly-victimization-childhood-exposure-to-multiple-forms-of-victimization-summary.pdf.

than 19 years.³ The ACE Study uses the ACE Score—the sum of 10 discrete categories of traumatic stresses reported by the respondents as having occurred up until the age of 18. The higher the ACE Score, the higher the correlation with drug and alcohol abuse, illness, disease, and reduced life expectancies; and the greater the risk of future victimization.

Other studies have demonstrated that women with histories of child abuse, especially childhood sexual abuse, are more likely to experience victimization as adults, and that women with a history of childhood sexual and physical abuse and/or childhood exposure to parental intimate partner violence are at an increased risk of adult revictimization by intimate partners. Older adults experiencing polyvictimization are also at higher risk for adverse health and cumulative trauma than those experiencing a single form of violence. There are many ways in which earlier victimization can adversely affect later life.

Effectively addressing polyvictimization calls for a more holistic approach to meeting the needs of adult and child polyvictims—a victim-centered, trauma-informed approach that takes into account the impact of cumulative and multiple types of victimizations across the lifetime of the victim. FJCs and similar co-located victim services offer a unique environment for a special polyvictimization demonstration initiative. They offer comprehensive, wraparound services for victims of domestic violence and their children in one location, bringing together both governmental agencies and community-based victim service organizations to meet the needs of survivors. Some FJCs and other co-located service models also offer an expanded scope of services to meet the needs of sexual assault, child abuse, elder abuse, and/or human trafficking victims. Many victims seeking services at FJCs or other co-located service models have experienced previous victimization(s). Furthermore, at FJCs and other similar co-located victim service providers, the sharing of information and coordination of victim services is governed by signed Memoranda of Understanding (MOU) between all of the participating partners and by policies and practices that promote victim confidentiality, privacy, and safety. If victims have the opportunity to disclose prior victimizations against themselves or their children in a safe, supportive environment, and have access to services that address current and prior victimizations, these holistic services may increase victims' short- and long-term healing and recovery and reduce the risk of revictimization.

Through this demonstration initiative, up to six FJCs will be selected to develop special polyvictimization screening tools and services within their FJC, screen both adults and children receiving services at the FJC for polyvictimization, and provide the wide-range of services needed to address survivors' past traumas. Projects should focus on improving the capacity of an FJC or co-located victim services collaborative to provide trauma-informed, culturally competent, comprehensive services for victims of domestic violence and sexual assault and their children who have experienced polyvictimization. Successful applicants will provide services, either onsite and/or through offsite partners, for adults and children; and will leverage existing and new crime victim resources.

In addition, one award will be made to an organization to provide comprehensive technical assistance (TA) to the demonstration sites.

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³ Centers for Disease Control and Prevention, National Center for Injury Prevention and Control, Division of Violence Prevention, 2014, *Prevalence of Individual Adverse Childhood Experiences*. Available at www.cdc.gov/violenceprevention/acestudy/prevalence.html.

⁴ Gorman, K. 2012, *The Intersection of Domestic and Sexual Violence: A Review of the Literature*. Available at https://www.calgarycasa.com/wp-content/uploads/2014/03/Interection-of-Domestic-and-Sexual-Violence-AASAS-Review.pdf.

Goals, Objectives, and Deliverables

The primary goal of this project is to establish a demonstration initiative to develop models for addressing polyvictimization within FJCs or similar co-located victim services and to share information about lessons learned with the field. The demonstration initiative may require the identification of new onsite and/or offsite partners to deliver the full range of services needed. The demonstration initiative will include an initial TA planning phase to develop a comprehensive TA plan for assisting the demonstration sites with strategic planning and project implementation, and a demonstration site implementation phase. Each demonstration site will be required to partner with a local researcher to conduct a site-specific project process evaluation.

Grantees funded through this solicitation will engage in the following activities in order to meet the program goals and objectives:

Purpose Area #1: Demonstration Sites

- Work in conjunction with the TA provider and other demonstration sites to develop a
 model screening tool or set of tools uniquely designed for use by FJCs or other colocated victim services collaboratives for the screening, assessment, and delivery of
 services needed for clients who have experienced polyvictimization.
- Complete a strategic planning process for the pilot testing of the polyvictimization screening tool(s) in the participating demonstration site and the expansion of services necessary to holistically serve victims of domestic violence and sexual assault who have experienced polyvictimization, with the guidance of the national TA provider.
- Identify potential new onsite and/or offsite partners for the planning and implementation phases of the demonstration initiative.
- Develop new or expand existing MOUs to reflect the roles and responsibilities of partnering organizations in delivering services to victims of domestic violence and sexual assault who have experience polyvictimization.
- Work in collaboration with federal, state, and local service providers, as well as community- and faith-based organizations, in the planning and implementation phases of the project.
- Partner with a research entity to collect data and conduct a process evaluation to meet the stated goals and objectives.
- Coordinate with OVC and the designated TA provider throughout the implementation of the project.

Deliverables include:

- 1. A model polyvictimization screening tool for use in FJCs and other co-located victims services collaboratives.
- 2. A strategic plan for the implementation of polyvictimization screening and assessment and for the delivery of services specific to the demonstration site.
- 3. A new or expanded MOU among all onsite and offsite FJCs or co-located collaborative partners.
- 4. A final report describing the methodology, findings, and recommendations of the local process evaluation of the project, to be shared with the field.

Purpose Area #2: Technical Assistance Provider

- Undertake a comprehensive review of existing screening tools affecting the identification, assessment, and treatment of individuals who have experienced multiple forms of victimization.
- Work in conjunction with the demonstration sites to develop a model screening tool or set of tools uniquely designed for use by FJCs or other co-located victim service collaboratives for the screening, assessment, and delivery of services needed for clients who have experienced polyvictimization.
- Pilot test the use of the newly developed polyvictimization screening and assessment tool(s) in the selected demonstration sites.
- Based on the results of the pilot test, revise the screening tool(s).
- Develop a plan for the comprehensive delivery of TTA to the demonstration sites using a variety of delivery methods.
- Plan and deliver at least one all-sites meeting for each year of the demonstration initiative.
- Provide TTA to the demonstration sites in support of the site-specific strategic planning process.
- Provide customized TTA for the demonstration initiative via phone, email, web-based communication, and in person.
- Share emerging information about the demonstration initiative with the field through webinars, conference workshops, blogs, and other communication methods.
- Develop a final report compiling the lessons learned from the demonstration initiative, including a summary of findings revealed through the local evaluations, to be published by the TA provider for use by the field.
- Develop a model polyvictimization screening and assessment tool or set of tools for FJCs and other co-located services based on the findings of the demonstration sites and to be disseminated to the field.

Deliverables include:

- 1. A report of existing polyvictimization screening tools that assesses for benefits and drawbacks of the use of the tool in a co-located model setting.
- 2. A polyvictimization screening tool or set of tools to be pilot tested in FJCs or other colocated victims service collaboratives.
- 3. A national-scope pilot testing plan for the implementation of the model screening tool(s) within participating sites.
- 4. A final report summarizing the findings and recommendations of all of the local process evaluations of the project and promoting model policies to be shared with the field.
- 5. A model polyvictimization screening tool or set of tools available for dissemination to non-participating FJCs and co-located crime victim service collaboratives across the country.

All of these objectives and activities will be completed in close coordination with OVC's grant monitor and other partners identified by OVC. In addition, the development of deliverables for publication and dissemination to non-participating FJCs or co-located crime victim service collaboratives, including the model polyvictimization screening and assessment tool(s) and the final reports culminating from this demonstration, will be completed in close coordination with OVC's grant monitor, OVC's Communications Team, and other partners identified by OVC. OVC expects that this project will be closely coordinated with other complementary projects to ensure that related products and resources are consistent.

The grantee is expected to prepare and submit deliverables that are in compliance with OVC's current Publications Guidelines (www.ovc.gov/publications/infores/pubguidelines/welcome.html) and consistent with OVC guidance on the format of the model polyvictimization screening/ assessment tool(s) and final reports. A critical task to be completed early in the grant period is the determination of the form in which the grantee-generated materials (including multimedia, if applicable) will be presented and delivered to OVC.

To ensure that this is accomplished effectively and efficiently, the grant monitor, with the assistance of OVC's Communications Team, will provide oversight and guidance throughout the development and submission of all materials to be published. At the outset of the grant, the grantee, grant monitor, and a member of OVC's Communications Team will meet to review the Publications Guidelines as they apply to this project and to develop a schedule for the timely development, review, and final submission of all new materials. This schedule should include at least six benchmarks (e.g., planning, coordination, development, implementation, marketing, evaluation) that the grantee is expected to meet in order to ensure the steady progress of product development throughout the grant period.

OVC will publish and disseminate product deliverables. Any publication or deliverable produced with grant funds must be submitted to OVC 9 months prior to the grant end date to provide adequate time for review by OVC to review the draft product and return it to the successful applicant for any needed modifications. Fifteen percent of the grant award will be withheld until OVC returns the draft product to the grantee after its review and issues a Grant Adjustment Notice to remove the special condition withholding funds to allow the grantee to make needed modifications. Applicants must be prepared to incorporate substantive and editorial changes into the product per discussion with the OVC grant monitor. If the applicant proposes to work with a video production company, OVC approval must be granted before a subcontract or subgrant is awarded.

Evidence-Based Programs or Practices

OJP strongly emphasizes the use of data and evidence in policy making and program development in criminal justice, juvenile justice, and crime victim services. OJP is committed to:

- Improving the quantity and quality of evidence OJP generates
- Integrating evidence into program, practice, and policy decisions within OJP and the field
- Improving the translation of evidence into practice

OJP considers programs and practices to be evidence-based when their effectiveness has been demonstrated by causal evidence, generally obtained through one or more outcome evaluations. Causal evidence documents a relationship between an activity or intervention (including technology) and its intended outcome, including measuring the direction and size of a change, and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the extent possible, alternative explanations for the documented change. The strength of causal evidence, based on the factors described above, will influence the degree to which OJP considers a program or practice to be evidence-based. The OJP CrimeSolutions.gov website is one resource that applicants may use to find information about evidence-based programs in criminal justice, juvenile justice, and crime victim services.

B. Federal Award Information

OVC estimates that it will make up to six awards of up to \$666,666 each (which includes \$500,000 in project planning and implementation and \$166.66 in funds to conduct a local process evaluation of the demonstration initiative project), and one award for up to \$1,000,000, for an estimated total of \$5,000,000, for a 3-year period, beginning on October 1, 2016.

OVC may, in certain cases, provide supplemental funding in future years to awards under this solicitation. Important considerations in decisions regarding supplemental funding include, among other factors, the availability of funding, strategic priorities, assessment of the quality of the management of the award (for example, timeliness and quality of progress reports), and assessment of the progress of the work funded under the award.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Type of Award⁵

OVC expects that it will make any award from this solicitation in the form of a cooperative agreement, which is a particular type of grant used if OVC expects to have ongoing substantial involvement in award activities. Substantial involvement includes direct oversight and involvement with the grantee organization in implementation of the grant, but does not involve day-to-day project management. See Administrative, National Policy, and other Legal Requirements, under Section F. Federal Award Administration Information, for details regarding the federal involvement anticipated under an award from this solicitation

Financial Management and System of Internal Controls

Award recipients and subrecipients (including any recipient or subrecipient funded in response to this solicitation that is a pass-through entity⁶) must, as described in the Part 200 Uniform Requirements set out at 2 C.F.R. 200.303:

- (a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the recipient (and any subrecipient) is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States and the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).
- (b) Comply with Federal statutes, regulations, and the terms and conditions of the Federal awards.
- (c) Evaluate and monitor the recipient's (and any subrecipient's) compliance with statutes, regulations, and the terms and conditions of Federal awards.

⁵ See generally 31 U.S.C. §§ 6301-6305 (defines and describes various forms of federal assistance relationships, including grants and cooperative agreements (a type of grant)).

For purposes of this solicitation (or program announcement), "pass-through entity" includes any entity eligible to receive funding as a recipient or subrecipient under this solicitation (or program announcement) that, if funded, may make a subaward(s) to a subrecipient(s) to carry out part of the funded program.

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- (d) Take prompt action when instances of noncompliance are identified including noncompliance identified in audit findings.
- (e) Take reasonable measures to safeguard protected personally identifiable information and other information the Federal awarding agency or pass-through entity designates as sensitive or the recipient (or any subrecipient) considers sensitive consistent with applicable Federal, state, local, and tribal laws regarding privacy and obligations of confidentiality.

In order to better understand administrative requirements and cost principles, applicants are encouraged to enroll, at no charge, in the Department of Justice Grants Financial Management Online Training available here.

Budget Information

Cost Sharing or Matching Requirement

This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

Pre-Agreement Cost (also known as Pre-Award Cost) Approvals

Pre-agreement costs are costs incurred by the applicant prior to the start date of the period of performance of the grant award.

OJP does not typically approve pre-agreement costs; an applicant must request and obtain the prior written approval of OJP for all such costs. If approved, pre-agreement costs could be paid from grant funds consistent with a grantee's approved budget, and under applicable cost standards. However, all such costs prior to award and prior to approval of the costs are incurred at the sole risk of an applicant. Generally, no applicant should incur project costs *before* submitting an application requesting federal funding for those costs. Should there be extenuating circumstances that appear to be appropriate for OJP's consideration as preagreement costs, the applicant should contact the point of contact listed on the title page of this announcement for details on the requirements for submitting a written request for approval. See the section on Costs Requiring Prior Approval in the Financial Guide, for more information.

Limitation on Use of Award Funds for Employee Compensation; Waiver

With respect to any award of more than \$250,000 made under this solicitation, recipients may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. The 2016 salary table for SES employees is available at the Office of Personnel Management website. Note: A recipient may compensate an employee at a greater rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.) For employees who charge only a portion of their time to an award, the allowable amount to be charged is equal to the percentage of time worked times the maximum salary limitation.

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⁷ OJP does not apply this limitation on the use of award funds to the nonprofit organizations listed at Appendix VIII to 2 C.F.R. Part 200.

The Assistant Attorney General for OJP may exercise discretion to waive, on an individual basis, the limitation on compensation rates allowable under an award. An applicant requesting a waiver should include a detailed justification in the budget narrative of the application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request the applicant to adjust and resubmit the budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service the individual will provide, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work to be done.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages applicants that propose to use award funds for any conference-, meeting-, or training-related activity to review carefully—before submitting an application—the OJP policy and guidance on conference approval, planning, and reporting available at www.ojp.gov/financialguide/DOJ/PostawardRequirements/chapter3.10a.htm. OJP policy and guidance (1) encourage minimization of conference, meeting, and training costs; (2) require prior written approval (which may affect project timelines) of most conference, meeting, and training costs for cooperative agreement recipients and of some conference, meeting, and training costs for grant recipients; and (3) set cost limits, including a general prohibition of all food and beverage costs.

Costs Associated with Language Assistance (if applicable)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate.

For additional information, see the "Civil Rights Compliance" section under "Solicitation Requirements" in the OJP Funding Resource Center.

C. Eligibility Information

The demonstration initiative may require the identification of new onsite and/or offsite partners to deliver the full range of services needed. In addition, grantees will be required to partner with a research entity to conduct a process evaluation of the demonstration initiative project.

For additional eligibility information, see the title page.

For additional information on cost sharing or matching requirements, see <u>Section B. Federal</u> Award Information.

Limit on Number of Application Submissions

If an applicant submits multiple versions of the same application, OVC will review <u>only</u> the most recent system-validated version submitted. For more information on system-validated versions, see <u>How to Apply</u>.

D. Application and Submission Information

What an Application Should Include

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude the recipient from accessing or using award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that applications that are determined to be nonresponsive to the scope of the solicitation, or that do not include the application elements that OVC has designated to be critical, will neither proceed to peer review nor receive further consideration. Under this solicitation, OVC has designated the following application elements as critical: Program Narrative, Applicant Questionnaire, Budget Detail Worksheet, Budget Narrative, and MOUs or Letters of Intent.

Applicants may combine the Budget Narrative and the Budget Detail Worksheet in one document. However, if an applicant submits only one budget document, it must contain **both** narrative and detail information. Please review the "Note on File Names and File Types" under How to Apply to be sure applications are submitted in permitted formats.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Applicant Questionnaire," "Budget Detail Worksheet and Budget Narrative," "Timelines," "Memoranda of Understanding," "Resumes") for all attachments. Also, OJP recommends that applicants include resumes in a single file.

1. Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. Grants.gov and the OJP Grants Management System (GMS) take information from the applicant's profile to populate the fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable).

Intergovernmental Review: This funding opportunity (program) is not subject to <u>Executive</u> Order 12372. (In completing the SF-424, applicants are to make the appropriate selection in response to guestion 19 to indicate that the "Program is not covered by E.O. 12372.")

2. Project Abstract

Applications should include a high-quality project abstract that summarizes the proposed project in 400 words or less. Project abstracts should be—

- Written for a general public audience.
- Submitted as a separate attachment, with "Project Abstract" as part of its file name.
- Single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

As a separate attachment, the project abstract will **not** count against the page limit for the program narrative.

All project abstracts should follow the detailed template available at ojp.gov/funding/Apply/Resources/ProjectAbstractTemplate.pdf.

Permission to Share Project Abstract with the Public: It is unlikely that OVC will be able to fund all applications submitted under this solicitation, but it may have the opportunity to share information with the public regarding unfunded applications, for example, through a listing on a web page available to the public. The intent of this public posting would be to allow other possible funders to become aware of such proposals.

In the project abstract template, applicants are asked to indicate whether they give OJP permission to share their project abstract (including contact information) with the public. Granting (or failing to grant) this permission will not affect OJP's funding decisions, and, if the application is not funded, granting permission will not guarantee that abstract information will be shared, nor will it guarantee funding from any other source.

Note: OJP may choose not to list a project that otherwise would have been included in a listing of unfunded applications, should the abstract fail to meet the format and content requirements noted above and outlined in the project abstract template.

3. Applicant Questionnaire

Responses to the Application Questionnaire must not exceed 25 pages in length, double-spaced (i.e., 25 pages for the entire response, not 25 pages per question). If the program narrative fails to comply with these length-related restrictions, OVC may consider such noncompliance in peer review and in final award decisions.

The following sections should be included as part of the responses to the applicant questionnaire:

Purpose Area 1: Demonstration Sites

a. Statement of the Problem

- What is your understanding of polyvictimization and why it is important to offer services that address a victim's lifetime experiences?
- Why does your FJC or local co-located service collaborative want to participate in this demonstration initiative?
- How would participation in this demonstration initiative address existing gaps in services or expressed needs of polyvictims accessing services, as identified through surveys or focus groups with victims, survivors, and practitioners, or through local statistics gathered by partner agencies and organizations?
- Describe policies and practices currently in place in your FJC or local co-located service collaborative that relate to services and addressing the needs of victims of multiple crimes.

b. Project Design and Implementation Plan

- Describe the project strategy and discuss how the strategy will address the stated goals and objectives of this demonstration initiative. Identify the lead agency and main point of contact within the lead agency to coordinate this effort.
- How will the demonstration project link and leverage resources from current partners? Describe the project phases, tasks, activities, staff responsibilities, interim deliverables, and final products.
- Include a time-task plan that delineates organizational responsibility for the activities to be completed and a schedule for the completion of activities and the

- submission of finished projects. Applicants should make certain that all project activities occur within the proposed project period.
- Are any of the current partners screening for polyvictimization? If so, which partner organizations, and what tools are being utilized?
- How will your FJC or local co-located services collaborative incorporate this initiative into the overall strategic plan for the FJC or collaborative?
- Describe to what extent your current strategic plan envisions future growth in facility space and/or partnerships.
- Who are the potential new project partners that will participate in this demonstration initiative?

c. Capabilities and Competencies

The lead applicant must demonstrate it has the expertise and organizational capacity to successfully undertake an initiative that involves significant collaboration with other agencies supporting the effort.

- Provide a description of your FJC or local co-located service collaborative, including the length of time that co-located services have been offered, the number of onsite and/or offsite partners, the types of services offered, and the average number of victims served each year.
- What is the current capacity to address the issue of polyvictimization within your FJC or local co-located services facility? Are any of the current partners screening for polyvictimization? If so, which partner organizations and what tools are being utilized?
- Have there been any planning meetings, focus groups, or other discussions among collaborating partners about the need to address polyvictimization within the population of victims served? If so, please explain.
- Describe any challenges that may have been identified through the development
 of this application or in prior planning phases around meeting the needs of
 polyvictims within the existing FJC or local co-located services structure.
 Describe the strengths and weaknesses of your organization. Identify the
 challenges (e.g., resources, policy and system barriers, training gaps, facility
 space, partner buy-in).
- Identify any staffing, resource, and/or capacity needs that your organization would need to lead this project.
- List personnel, in addition to the identified coordinator, responsible for managing and implementing the major stages of the projects, and a description of the unique qualifications that enable them to fulfill their responsibilities. (Please submit resumes for identified key project staff as an attachment to the application.)
- Who are the potential new project partners resulting from participation in this demonstration initiative?

d. Plan for Collecting the Data Required for this Solicitation's Performance Measures (All Applicants Must Address) (see page 15)

Purpose Area 2: Technical Assistance Provider

a. Statement of the Problem

 What is polyvictimization and why it is important to offer services that address a victim's lifetime experiences?

- What are some of the benefits that FJCs and local co-located victim service collaboratives have over other victim service delivery models in developing and offering polyvictimization services and screening?
- What are the unique considerations, issues, or challenges that FJCs or local colocated victim service collaboratives may face in creating or implementing polyvictimization-focused services and how will this be addressed through TTA?
- How would participation in this demonstration initiative address existing gaps in services or expressed needs of polyvictims accessing services, as identified through surveys or focus groups with victims, survivors, and practitioners, or through local statistics gathered by the FJC or co-located partner agencies and organizations?
- Describe policies and practices currently in place in your FJC or local co-located services collaborative that are related to providing services and addressing the needs of victims of multiple crimes.

b. Project Design and Implementation Plan

- What is your organization's strategy for providing comprehensive TTA for the selected demonstration sites? Please include a detailed description of the TTA activities to be undertaken to accomplish the goals and objectives of the initiative. This may include, but is not limited to, TA on strategic planning; in-person, emailbased, or onsite TTA; peer-to-peer exchanges; and resource development. Please include the main point of contact within the lead agency who will coordinate this effort.
- Who are the individuals who will implement the project (including staff, consultants, and partnering organizations, if applicable)?
- Please include a time-task plan that delineates organizational responsibility for the activities to be completed and a schedule for the completion of activities and the submission of finished projects. Applicants should make certain that all project activities occur within the proposed project period.

c. Capabilities and Competencies

The applicant must demonstrate it has the expertise and organizational capacity to successfully undertake an initiative that involves significant collaboration with other agencies supporting the effort.

- What is the mission of the applicant organization?
- What are the current or past experiences of the applicant organization in providing TTA for FJCs, other co-located victims service collaboratives, and/or multidisciplinary audiences?
- What is the capacity of the applicant organization to undertake the project, including the anticipated number of staff, consultants, and project partners that will be devoted to the project?
- What are the qualifications and experience of the proposed staff and consultants dedicated to the project?

d. Plan for Collecting the Data Required for this Solicitation's Performance Measures (All Applicants Must Address)

To demonstrate program progress and success, as well as, to assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, and the GPRA Modernization Act of 2010, Public Law 111–352, applicants that receive funding under this solicitation must provide data that

measure the results of their work done under this solicitation. OJP will require any award recipient, post award, to provide the data requested in the "Data Grantee Provides" column so that OJP can calculate values for the "Performance Measures" column. Performance measures for this solicitation are as follows:

Purpose Area 1:

Objective	Performance Measure	Description/Intent		Data Grantee Provided
Support the development of national scope TTA, demonstration projects, multimedia publications, and initiatives.	Number of partnerships formed.	Number of new formalized collaboration agreements developed during the reporting period. They must be signed by heads of organizations with authority to commit resources such as time, dollars, staff, and facilities. Examples can be Memoranda of Understanding (MOU), tribal resolutions, or formalized collaboration agreements. The preferred data source is program records. Letters of support lend organizational support but do not commit resources. The intent is to measure the extent of progress towards Vision 21 goals.	b.	letters of support.
Collaborate with other agencies (government and non- profits).	Number of planning activities conducted.	Number of planning activities undertaken during the reporting period. Planning activities include creation of task forces or interagency committees/advisory groups, meetings held, needs assessments undertaken, etc. the preferred data source is program records. The intent is to measure progress toward the goals of Vision 21.	a.	Number of planning activities undertaken.
	Number of agency policies or procedures created, amended, or rescinded.	Number of cross-program or -agency policies or procedures created, amended, or rescinded during the reporting period. A policy is a plan or specific course of action that guides the general goals and directives of programs and/or agencies. A procedure is the established or correct method of doing something. Include policies and procedures that are	a.	Number of agency policies or procedures created, amended, or rescinded during the reporting period.

	relevant to the topic area of the program or that affect program operations. The preferred data sources are program records, minutes, or summaries. The intent is to measure progress.	
Number of groups/ organization agencies participating in multi-jurisdictiona linkages initiative.	may be an association, government, non-profit, consortium, agency, neighborhood association, religious group, or single organization. Types are state, regional, or local partnerships. Intent is to measure increase in partnerships as a result of the V21 funding.	 a. Number of groups/ organizations/ agencies participating in the quarter prior to Vision 21 funding. b. Number of groups/ organizations/ agencies that participate as a result of Vision 21 funding during the reporting period.
Percent of agencies the implement evidence-based programs or practices.	that include program models that have shown through rigorous evaluation and replication to be	 a. Number of agencies involved in the partnership. b. Number that utilize an evidence-based program or practice in the delivery of services.
Number of victims serv through this partnership.		 a. Number of victims served during the reporting period. b. Number of victims served in the quarter prior to the start of the grant.

Purpose Area 2:

Objective	Performance Measure	Description/Intent		Data Grantee Provides
Through TTA	Percentage of	The intent is to measure the extent	a.	Number of
resources,	TA recipients	to which TA impacts policies and		recipients
develop	who will	program changes. These changes		reporting that
models for	implement	translate to reaching and serving		policy or program

coordinated responses to effectively identify, assess, and respond to	policy and program changes as a result.	more victims of crime, addressing gaps in the field, and enhancing and transforming services for victims of crime.	b.	changes will be implemented based on TTA. Number of recipients who received TA.
poly- victimization among victims and their children accessing FJCs or other co-located services.	Number of TA requests completed.	Number of requests for TA received during the reporting period. The intent is to measure the progress of awards that have this activity. Completion of a TA request is one for which documentation can be made to demonstrate that the requestor's needs have been met/satisfied. TA services may be delivered inperson; via email, telephone, mobile platforms; etc.		Number of TA requests received during the reporting period. Number of TA requests completed during the reporting period.
	Number of TA program materials developed.	The intent is to measure completion progress for program materials funded to implement Vision 21 goals and objectives. BASELINE questions are answered once, but can be edited if necessary.	a.	BASELINE QUESTION: Number of materials planned for development during the entire grant period. Number of materials developed and completed during the reporting period.
	Number of TA recipients satisfied with the information provided.	The intent is to measure the extent to which providers of TA services are able to meet the needs of victims and/or professionals as a result of the Vision 21 funding.	a. b.	Number of TA recipients who completed a satisfaction survey during the reporting period. Number of recipients who reported satisfaction with the TA during the reporting period.

OVC does not require applicants to submit performance measures data with their application. Performance measures are included as an alert that OVC will require successful applicants to submit specific data as part of their reporting requirements. For the application, applicants should indicate an understanding of these requirements and discuss how they will gather the required data, should they receive funding.

Note on Project Evaluations

Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to generalizable knowledge) may constitute "research" for purposes of applicable DOJ human subjects protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP's performance measure data reporting requirements likely do not constitute "research." Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge" 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "Research and the Protection of Human Subjects" section of the OJP Funding Resource Center web page (www.ojp.gov/funding/Explore/SolicitationRequirements/EvidenceResearchEvaluationRequirements.htm). Applicants whose proposals may involve a research or statistical component also should review the "Data Privacy and Confidentiality Requirements" section on that web page.

4. Budget Detail Worksheet and Budget Narrative

a. Budget Detail Worksheet

A sample Budget Detail Worksheet can be found at www.ojp.gov/funding/Apply/Resources/BudgetDetailWorksheet.pdf. Applicants that submit their budget in a different format should include the budget categories listed in the sample budget worksheet. The Budget Detail Worksheet should be broken down by year.

For questions pertaining to budget and examples of allowable and unallowable costs, see the Financial Guide at http://ojp.gov/financialguide/DOJ/index.htm.

b. Budget Narrative

The budget narrative should thoroughly and clearly describe <u>every</u> category of expense listed in the Budget Detail Worksheet. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the

applicant estimated and calculated <u>all</u> costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

Administrative and operational costs: Grant funds awarded through this cooperative agreement are to support costs for the key activities of this program, including training, evaluation, and strategic planning activities. Administrative costs related to executive-level leadership and accounting/financial administration should not exceed more than 10 percent of the total direct cost of the project (indirect costs charged under a federally approved indirect cost rate are not affected by this 10-percent limit). Applicants must clearly indicate whether staff listed under the personnel section of the budget are directly involved in the implementation of the key activities, or whether the position is administrative and/or operational. Applicants should also indicate the percentage of time that each position will dedicate to administrative activities.

Travel for required trainings: The Travel category of the Budget Detail Worksheet should include costs to support the travel of staff to attend trainings. Applicants may identify costs to travel to obtain training related to human trafficking, but ALL applicants must include costs associated with travel, lodging, per diem, and ground transportation for each of the following:

- The Regional Financial Management Training Seminar sponsored by OJP's
 Office of the Chief Financial Officer (OCFO), unless the applicant has previously
 attended this seminar or plans to take the training online. Specific information
 about the dates and locations of upcoming OCFO events and information about
 the DOJ Grants Financial Management Online Training can be found at
 www.ojp.usdoj.gov/training/training.htm.
- 2. One in-person all-sites meeting each year, in a location to be determined. This meeting will be developed in collaboration with the designated TA provider.

Note: Travel costs associated with project staff (e.g., travel for a consultant or a speaker) who are not directly employed by the grantee organization must be listed under the Consultant Budget category on the Budget Detail Worksheet.

c. Non-Competitive Procurement Contracts in Excess of Simplified Acquisition Threshold

If an applicant proposes to make one or more non-competitive procurements of products or services, where the non-competitive procurement will exceed the simplified acquisition threshold (also known as the small purchase threshold), which is currently set at \$150,000, the application should address the considerations outlined in the Financial Guide.

d. Pre-Agreement Cost Approvals

For information on pre-agreement costs, see Section B. Federal Award Information.

5. Indirect Cost Rate Agreement (if applicable)

Indirect costs are allowed only under the following circumstances:

(a) The applicant has a current, federally approved indirect cost rate; or

(b) The applicant is eligible to use and elects to use the "de minimis" indirect cost rate described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.414(f).

Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization; or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. For the definition of Cognizant Federal Agency, see the "Glossary of Terms" in the Financial Guide. For assistance with identifying your cognizant agency, please contact the Customer Service Center at 1-800-458-0786 or at ask.ocfo@usdoj.gov. If DOJ is the cognizant federal agency, applicants may obtain information needed to submit an indirect cost rate proposal at http://www.ojp.gov/funding/Apply/Resources/IndirectCosts.pdf.

In order to use the "de minimis" indirect rate, attach written documentation to the application that advises OJP of both the applicant's eligibility (to use the "de minimis" rate) and its election. If the applicant elects the "de minimis" method, costs must be consistently charged as either indirect or direct costs, but may not be double charged or inconsistently charged as both. In addition, if this method is chosen then it must be used consistently for all federal awards until such time as you choose to negotiate a federally approved indirect cost rate.⁸

6. Privacy Certificate

OVC and recipients of OVC funding are subject to confidentiality requirements protecting research and statistical information collected that is identifiable to a private person under the DOJ regulations found at 28 CFR Part 22. Identifying characteristics include, but are not limited to, identifiers such as name, address, Social Security number or other identifying number, fingerprints, voiceprints, photographs, genetic information, or any other item or combination of data about a person that could reasonably lead, directly or indirectly, by reference to other information, or to identification of that individual(s), OVC requires that applicants submit an updated Privacy Certificate with their application. A Privacy Certificate must be approved prior to engaging in any project activities that involve data collection on individuals through observations, interviews, reports, or review of administrative records, or any project tasks likely to result in the gathering or development of information identifiable to individuals. OVC-funded activities that require a Privacy Certificate prior to conducting the activity include, but may not be limited to, a needs assessment, program evaluation, survey, or focus group interview. For sample Privacy Certificates, visit www.ojp.usdoj.gov/funding/forms.htm and view the two model Privacy Certificates available for adaptation. For additional guidance on Privacy Certificate content, visit the National Institute of Justice's Privacy Certificate Guidance at www.ojp.usdoj.gov/nij/funding/humansubjects/privacy-certificate-guidance.htm.

7. Strategic Plan

Applicants will be required to engage in a strategic planning process as part of the project implementation.

8. MOUs and Letters of Intent

For services to be provided by project partners, the applicant must include MOUs and/or Letters of Intent describing the commitment from each organization that will be involved in the polyvictimization demonstration project. This should include a description of any fees or

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⁸ See 2 C.F.R. § 200.414(f).

costs to the grant. If there are any services that will be provided as in-kind match, pro bono, or at no-cost to the grant, this should be clearly stated in the MOU or Letter of Intent. MOUs and Letters of Intent should be included as one separate attachment to the application.

Applications with insufficient documentation to fully demonstrate the applicant's ability to implement their proposed demonstration project will be negatively impacted during the review process. Awards made to FJCs under this solicitation will contain a special condition precluding access to the full amount of grant funds until all supporting documentation is received and approved by OVC.

9. Logic Model

Applicants must include a logic model that graphically illustrates how the project's goals, objectives, and activities are interrelated to address the stated problem. The logic model must be included as a separate attachment and must include information related to anticipated outputs, performance measures, and short- and long-term outcomes that are anticipated for victims served and the community. Sample logic models are available at www.ojjdp.gov/grantees/pm/logic models.html.

10. Position Descriptions and Resumes

Position descriptions and resumes for key participants should be tailored to the applicant to demonstrate qualifications of staff involved in the project.

11. Tribal Authorizing Resolution

Tribes, tribal organizations, or third parties proposing to provide direct services or assistance to residents on tribal lands should include in their applications a resolution, letter, affidavit, or other documentation, as appropriate, that certifies that the applicant has the legal authority from the tribe(s) to implement the proposed project on tribal lands. In those instances when an organization or consortium of tribes applies for a grant on behalf of a tribe or multiple specific tribes, the application should include appropriate legal documentation, as described above, from all tribes that would receive services or assistance under the grant. A consortium of tribes for which existing consortium bylaws allow action without support from all tribes in the consortium (i.e., without an authorizing resolution or comparable legal documentation from each tribal governing body) may submit, instead, a copy of its consortium bylaws with the application.

Applicants unable to submit an application that includes a fully executed (i.e., signed) copy of appropriate legal documentation, as described above, consistent with the applicable tribe's governance structure, should, at a minimum, submit an unsigned, draft version of such legal documentation as part of its application (except for cases in which, with respect to a tribal consortium applicant, consortium bylaws allow action without the support of all consortium member tribes). If selected for funding, OVC will make use of and access to funds contingent on receipt of the fully-executed legal documentation.

12. Applicant Disclosure of High Risk Status

Applicants are to disclose whether they are currently designated high risk by another federal grant making agency. This includes any status requiring additional oversight by the federal agency due to past programmatic or financial concerns. If an applicant is designated high risk by another federal grant making agency, you must email the following information to OJPComplianceReporting@usdoj.gov at the time of application submission:

- The federal agency that currently designated the applicant as high risk
- Date the applicant was designated high risk
- The high risk point of contact name, phone number, and email address, from that federal agency
- Reasons for the high risk status

OJP seeks this information to ensure appropriate federal oversight of any grant award. Disclosing this high risk information does not disqualify any organization from receiving an OJP award. However, additional grant oversight may be included, if necessary, in award documentation.

13. Additional Attachments

a. Applicant Disclosure of Pending Applications

Applicants are to disclose whether they have pending applications for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation. The disclosure should include both direct applications for federal funding (e.g., applications to federal agencies) and indirect applications for such funding (e.g., applications to State agencies that will subaward federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding. Leveraging multiple funding sources in a complementary manner to implement comprehensive programs or projects is encouraged and is not seen as inappropriate duplication.

Applicants that have pending applications as described above are to provide the following information about pending applications submitted within the last 12 months:

- The federal or state funding agency
- The solicitation name/project name
- The point of contact information at the applicable funding agency

Federal or State Funding Agency	Solicitation Name/ Project Name	Name/Phone/Email for Point of Contact at Funding Agency
DOJ/COPS	COPS Hiring Program	Jane Doe, 202/000-0000; jane.doe@usdoj.gov
HHS/Substance Abuse & Mental Health Services Administration	Drug Free Communities Mentoring Program/North County Youth Mentoring Program	John Doe, 202/000-0000; john.doe@hhs.gov

Applicants should include the table as a separate attachment to their application. The file should be named "Disclosure of Pending Applications."

Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page (e.g., "[Applicant Name on SF-424] does not have pending applications submitted within the last 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.")

b. Research and Evaluation Independence and Integrity

If a proposal involves research and/or evaluation, regardless of the proposal's other merits, in order to receive funds, the applicant must demonstrate research/evaluation independence, including appropriate safeguards to ensure research/evaluation objectivity and integrity, both in this proposal and as it may relate to the applicant's other current or prior related projects. This documentation may be included as an attachment to the application which addresses BOTH i. and ii. below.

- For purposes of this solicitation, applicants must document research and evaluation independence and integrity by including, at a minimum, one of the following two items:
 - a. A specific assurance that the applicant has reviewed its proposal to identify any research integrity issues (including all principal investigators and subrecipients) and it has concluded that the design, conduct, or reporting of research and evaluation funded by OVC grants, cooperative agreements, or contracts will not be biased by any personal or financial conflict of interest on the part of part of its staff, consultants, and/or subrecipients responsible for the research and evaluation or on the part of the applicant organization;

OR

b. A specific listing of actual or perceived conflicts of interest that the applicant has identified in relation to this proposal. These conflicts could be either personal (related to specific staff, consultants, and/or subrecipients) or organizational (related to the applicant or any subgrantee organization). Examples of potential investigator (or other personal) conflict situations may include, but are not limited to, those in which an investigator would be in a position to evaluate a spouse's work product (actual conflict), or an investigator would be in a position to evaluate the work of a former or current colleague (potential apparent conflict). With regard to potential organizational conflicts of interest, as one example, generally an organization could not be given a grant to evaluate a project if that organization had itself provided substantial prior TA to that specific project or a location implementing the project (whether funded by OJP or other sources), as the organization in such an instance would appear to be evaluating the effectiveness of its own prior work. The key is whether a reasonable person understanding all of the facts would be able to have confidence that the results of any research or evaluation project are objective and reliable. Any outside personal or financial interest that casts doubt on that objectivity and reliability of an evaluation or research product is a problem and must be disclosed.

- ii. In addition, for purposes of this solicitation applicants must address the issue of possible mitigation of research integrity concerns by including, at a minimum, one of the following two items:
 - a. If an applicant reasonably believes that no potential personal or organizational conflicts of interest exist, then the applicant should provide a brief narrative explanation of how and why it reached that conclusion. Applicants MUST also include an explanation of the specific processes and procedures that the applicant will put in place to identify and eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest.

OR

b. If the applicant has identified specific personal or organizational conflicts of interest in its proposal during this review, the applicant must propose a specific and robust mitigation plan to address conflicts noted above. At a minimum, the plan must include specific processes and procedures that the applicant will put in place to eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest. There is no quarantee that the plan, if any, will be accepted as proposed.

Considerations in assessing research and evaluation independence and integrity will include, but are not be limited to, the adequacy of the applicant's efforts to identify factors that could affect the objectivity or integrity of the proposed staff and/or the organization in carrying out the research, development, or evaluation activity; and the adequacy of the applicant's existing or proposed remedies to control any such factors.

14. Financial Management and System of Internal Controls Questionnaire
In accordance with the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.205,
federal agencies must have in place a framework for evaluating the risks posed by
applicants before they receive a federal award. To facilitate part of this risk evaluation, all
applicants (other than an individual) are to download, complete, and submit this form.

15. Disclosure of Lobbying Activities

All applicants must complete this information. Applicants that expend any funds for lobbying activities are to provide the detailed information requested on the form Disclosure of Lobbying Activities (SF-LLL). Applicants that do not expend any funds for lobbying activities are to enter "N/A" in the text boxes for item 10 ("a. Name and Address of Lobbying Registrant" and "b. Individuals Performing Services").

How to Apply

Applicants must register in, and submit applications through Grants.gov, a primary source to find federal funding opportunities and apply for funding. Find complete instructions on how to register and submit an application at www.Grants.gov. Applicants that experience technical difficulties during this process should call the Grants.gov Customer Support Hotline at 800–518–4726 or 606–545–5035, 24 hours a day, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, processing delays may occur, and it can take several weeks for first-time registrants to receive confirmation and a user password. OJP encourages applicants to register several weeks before the application submission deadline. In addition, OJP urges applicants to submit applications 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

OVC strongly encourages all prospective applicants to sign up for Grants.gov email <u>notifications</u> regarding this solicitation. If this solicitation is cancelled or modified, individuals who sign up with Grants.gov for updates will be automatically notified.

Browser Information: Grants.gov was built to be compatible with Internet Explorer. For technical assistance with Google Chrome, or another browser, contact Grants.gov Customer Support.

Note on Attachments: Grants.gov has two categories of files for attachments: mandatory and optional. OJP receives all files attached in both categories. Please insure all required documents are attached in the mandatory category.

Note on File Names and File Types: Grants.gov <u>only</u> permits the use of <u>certain specific</u> characters in names of attachment files. Valid file names may include <u>only</u> the characters shown in the table below. Grants.gov is designed to reject any application that includes an attachment(s) with a file name that contains <u>any</u> characters not shown in the table below.

Characters	Special Characters			
Upper case (A – Z)	Parenthesis ()	Curly braces { }	Square brackets []	
Lower case (a – z)	Ampersand (&)	Tilde (~)	Exclamation point (!)	
Underscore ()	Comma (,)	Semicolon (;)	Apostrophe (')	
Hyphen (-)	At sign (@)	Number sign (#)	Dollar sign (\$)	
Space	Percent sign (%)	Plus sign (+)	Equal sign (=)	
Period (.)	When using the ampersand (&) in XML, applicants must use the "&"			
	format.			

Grants.gov is designed to forward successfully submitted applications to the OJP Grants Management System (GMS).

GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip." GMS may reject applications with files that use these extensions. It is important to allow time to change the type of file(s) if the application is rejected.

All applicants are required to complete the following steps:

OJP may not make a federal award to an applicant organization until the applicant organization has complied with all applicable DUNS and SAM requirements. Individual applicants must comply with all Grants.gov requirements. If an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

Individual applicants should search Grants.gov for a funding opportunity for which individuals are eligible to apply. Use the Funding Opportunity Number (FON) to register. Complete the registration form at https://apply07.grants.gov/apply/IndCPRegister to create a username and password. Individual applicants should complete all steps except 1, 2 and 4.

- 1. Acquire a Data Universal Numbering System (DUNS) number. In general, the Office of Management and Budget requires that all applicants (other than individuals) for federal funds include a DUNS number in their applications for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866–705–5711 to obtain a DUNS number or apply online at www.dnb.com. A DUNS number is usually received within 1-2 business days.
- 2. Acquire registration with the System for Award Management (SAM). SAM is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires all applicants (other than individuals) for federal financial assistance to maintain current registrations in the SAM database. Applicants must be registered in SAM to successfully register in Grants.gov. Applicants must update or renew their SAM registration annually to maintain an active status. SAM registration and renewal can take as long as 10 business days to complete.

Applications cannot be successfully submitted in Grants.gov until Grants.gov receives the SAM registration information. Once the SAM registration/renewal is complete, **the information transfer from SAM to Grants.gov can take up to 48 hours.** OJP recommends that the applicant register or renew registration with SAM as early as possible.

Information about SAM registration procedures can be accessed at www.sam.gov.

- 3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password. Complete the AOR profile on Grants.gov and create a username and password. The applicant organization's DUNS number must be used to complete this step. For more information about the registration process for organizations, go to www.grants.gov/web/grants/register.html. Individuals registering with Grants.gov should go to https://www.grants.gov/web/grants/applicants/individual-registration.html.
- 4. Acquire confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The E-Biz POC at the applicant organization must log into Grants.gov to confirm the applicant organization's AOR. The E-Biz POC will need the Marketing Partner Identification Number (MPIN) password obtained when registering with SAM to complete this step. Note that an organization can have more than one AOR.

- 5. Search for the funding opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance number for this solicitation is 16.582, titled "OVC Fiscal Year (FY) 2016 A Pathway to Justice, Healing and Hope: Addressing Polyvictimization in a Family Justice Center Setting Demonstration Initiative," and the funding opportunity number is OVC-2016-9376.
- **6. Select the correct Competition ID.** Some OJP solicitations posted to Grants.gov contain multiple purpose areas, denoted by the individual Competition ID. If applying to a solicitation with multiple Competition IDs, select the appropriate Competition ID for the intended purpose area of the application.

Purpose Area 1: Demonstration Project Competition ID #: OVC-2016-10380

Purpose Area 2: Technical Assistance Competition ID #: OVC-2016-10400

7. Submit a valid application consistent with this solicitation by following the directions in Grants.gov. Within 24–48 hours after submitting the electronic application, the applicant should receive two notifications from Grants.gov. The first will confirm the receipt of the application and the second will state whether the application has been successfully validated, or rejected due to errors, with an explanation. It is possible to first receive a message indicating that the application is received and then receive a rejection notice a few minutes or hours later. Submitting well ahead of the deadline provides time to correct the problem(s) that caused the rejection. Important: OJP urges applicants to submit applications at least 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification. All applications are due to be submitted and in receipt of a successful validation message in Grants.gov by 11:59 p.m. eastern time on June 27, 2016.

Click <u>here</u> for further details on DUNS, SAM, and Grants.gov registration steps and timeframes.

Note: Duplicate Applications

If an applicant submits multiple versions of the same application, OVC will review <u>only</u> the most recent system-validated version submitted. See Note on File Names and File Types under <u>How to Apply</u>.

Experiencing Unforeseen Grants.gov Technical Issues

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must contact the Grants.gov Customer Support Hotline or the SAM Help Desk (Federal Service Desk) to report the technical issue and receive a tracking number. Then applicant must email the OVC contact identified in the Contact Information section on page 2 within 24 hours after the application deadline and request approval to submit their application. The email must describe the technical difficulties, and include a timeline of the applicant's submission efforts, the complete grant application, the applicant's DUNS number, and any Grants.gov Help Desk or SAM tracking number(s). Note:

OVC does not automatically approve requests. After the program office reviews the submission, and contacts the Grants.gov or SAM Help Desks to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If OJP determines that the applicant failed to follow all required procedures, which resulted in an untimely application submission, OJP will deny the applicant's request to submit their application.

The following conditions are generally insufficient to justify late submissions:

- Failure to register in SAM or Grants.gov in sufficient time (SAM registration and renewal can take as long as 10 business days to complete. The information transfer from SAM to Grants.gov can take up to 48 hours.)
- Failure to follow Grants.gov instructions on how to register and apply as posted on its website.
- Failure to follow each instruction in the OJP solicitation.
- Technical issues with the applicant's computer or information technology environment, including firewalls, browser incompatibility, etc.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding web page at http://ojp.gov/funding/index.htm.

E. Application Review Information

Selection Criteria

- 1. Statement of the Problem (20%)
- 2. Project Design and Implementation Plan (40%)
- 3. Capabilities and Competencies (20%)
- 4. Plan for Collecting the Data Required for this Solicitation's Performance Measures (5%)
- 5. Budget: complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). Budget narratives should generally demonstrate how applicants will maximize cost effectiveness of grant expenditures. Budget narratives should demonstrate cost effectiveness in relation to potential alternatives and the goals of the project. (10%)
- 6. Other (MOU and/or Letter of Intent, Logic Model) (5%)

Review Process

OJP is committed to ensuring a fair and open process for awarding grants. OVC reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. For purposes of assessing whether applicants have met basic minimum requirements, OJP screens applications for compliance with specified program requirements to help determine which applications should proceed to further consideration for award. Although program requirements may vary, the following are common requirements applicable to all solicitations for funding under OJP grant programs:

⁹ Generally speaking, a reasonable cost is a cost that, in its nature or amount, does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the costs.

- Applications must be submitted by an eligible type of applicant
- Applications must request funding within programmatic funding constraints (if applicable)
- Applications must be responsive to the scope of the solicitation
- Applications must include all items designated as "critical elements"
- Applicants will be checked against the System for Award Management (SAM)

For a list of critical elements, see "What an Application Should Include" under <u>Section D.</u> Application and Submission Information.

OVC may use internal peer reviewers, external peer reviewers, or a combination, to assess applications meeting basic minimum requirements on technical merit using the solicitation's selection criteria. An external peer reviewer is an expert in the subject matter of a given solicitation who is not a current DOJ employee. An internal reviewer is a current DOJ employee who is well-versed or has expertise in the subject matter of the solicitation. A peer review panel will evaluate, score, and rate applications that meet basic minimum requirements. Peer reviewers' ratings and any resulting recommendations are advisory only, although their views are considered carefully. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance under prior OVC and OJP awards, and available funding.

OJP reviews applications for potential discretionary awards to evaluate the risks posed by applicants before they receive an award. This review may include but is not limited to the following:

- 1. Financial stability and fiscal integrity
- 2. Quality of management systems and ability to meet the management standards prescribed in the Financial Guide
- 3. History of performance
- 4. Reports and findings from audits
- 5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on award recipients
- 6. Proposed costs to determine if the Budget Detail Worksheet and Budget Narrative accurately explain project costs, and whether those costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider factors including, but not limited to, peer review ratings, underserved populations, geographic diversity, strategic priorities, past performance under prior OVC and OJP awards, and available funding when making awards.

F. Federal Award Administration Information

Federal Award Notices

OJP sends award notification by email through GMS to the individuals listed in the application as the point of contact and the authorizing official (E-Biz POC and AOR). The email notification includes detailed instructions on how to access and view the award documents, and how to accept the award in GMS. GMS automatically issues the notifications at 9:00 p.m. eastern time

on the award date (by September 30, 2016). Recipients will be required to log in; accept any outstanding assurances and certifications on the award; designate a financial point of contact; and review, sign, and accept the award. The award acceptance process involves physical signature of the award document by the authorized representative and the scanning of the fully-executed award document to OJP.

Administrative, National Policy, and other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the agency-approved project proposal and budget, the recipient must comply with award terms and conditions, and other legal requirements, including but not limited to OMB, DOJ or other federal regulations which will be included in the award, incorporated into the award by reference, or are otherwise applicable to the award. OJP strongly encourages prospective applicants to review the information pertaining to these requirements **prior** to submitting an application. To assist applicants and recipients in accessing and reviewing this information, OJP has placed pertinent information on its <u>Solicitation Requirements</u> page of the <u>OJP Funding Resource Center</u>.

Please note in particular the following two forms, which applicants must accept in GMS prior to the receipt of any award funds, as each details legal requirements with which applicants must provide specific assurances and certifications of compliance. Applicants may view these forms in the Apply section of the OJP Funding Resource Center and are strongly encouraged to review and consider them carefully prior to making an application for OJP grant funds.

- <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility</u>
 <u>Matters; and Drug-Free Workplace Requirements</u>
- Standard Assurances

Upon grant approval, OJP electronically transmits (via GMS) the award document to the prospective award recipient. In addition to other award information, the award document contains award terms and conditions that specify national policy requirements ¹⁰ with which recipients of federal funding must comply; uniform administrative requirements, cost principles, and audit requirements; and program-specific terms and conditions required based on applicable program (statutory) authority or requirements set forth in OJP solicitations and program announcements, and other requirements which may be attached to appropriated funding. For example, certain efforts may call for special requirements, terms, or conditions relating to intellectual property, data/information-sharing or -access, or information security; or audit requirements, expenditures and milestones, or publications and/or press releases. OJP also may place additional terms and conditions on an award based on its risk assessment of the applicant, or for other reasons it determines necessary to fulfill the goals and objectives of the program.

Prospective applicants may access and review the text of mandatory conditions OJP includes in all OJP awards, as well as the text of certain other conditions, such as administrative conditions, via Mandatory Award Terms and Conditions page of the OJP Funding Resource Center.

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¹⁰ See generally 2 C.F.R. 200.300 (provides a general description of national policy requirements typically applicable to recipients of Federal awards, including the Federal Funding Accountability and Transparency Act of 2006 (FFATA)).

As stated above, OVC anticipates that it will make any award from this solicitation the form of a cooperative agreement. Cooperative agreement awards include standard "federal involvement" conditions that describe the general allocation of responsibility for execution of the funded program. Generally stated, under cooperative agreement awards, responsibility for the day-to-day conduct of the funded project rests with the recipient in implementing the funded and approved proposal and budget, and the award terms and conditions. Responsibility for oversight and redirection of the project, if necessary, rests with OVC.

In addition to any "federal involvement" condition(s), OJP cooperative agreement awards include a special condition specifying certain reporting requirements required in connection with conferences, meetings, retreats, seminars, symposium, training activities, or similar events funded under the award, consistent with OJP policy and guidance on conference approval, planning, and reporting.

General Information about Post-Federal Award Reporting Requirements

Recipients must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements. Future awards and fund drawdowns may be withheld if reports are delinquent.

Special Reporting requirements may be required by OJP depending on the statutory, legislative or administrative obligations of the recipient or the program.

G. Federal Awarding Agency Contact(s)

For Federal Awarding Agency Contact(s), see the title page.

For contact information for Grants.gov, see the title page.

H. Other Information

Provide Feedback to OJP

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review/peer review process. Provide feedback to OJPSolicitationFeedback@usdoj.gov.

IMPORTANT: This email is for feedback and suggestions only. Replies are **not** sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, **you must** directly contact the appropriate number or email listed on the front of this solicitation document. These contacts are provided to help ensure that you can directly reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please email your résumé to <u>ojppeerreview@lmsolas.com</u>. The OJP Solicitation Feedback email account will not forward your résumé. **Note:** Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.

Application Checklist

OVC FY 2016 A Pathway to Justice, Healing, and Hope: Addressing Polyvictimization in a Family Justice Center Setting Demonstration Initiative

This application checklist has been created to assist in developing an application.

	What an	Applicant	Should	Do:
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Prior to Registering in Grants.gov:	
Acquire a DUNS Number	(see page 27)
Acquire or renew registration with SAM	(see page 27)
To Register with Grants.gov:	, ,
Acquire AOR and Grants.gov username/password	(see page 27)
Acquire AOR confirmation from the E-Biz POC	(see page 27)
To Find Funding Opportunity:	()
Search for the Funding Opportunity on Grants.gov	(see page 28)
Select the correct Competition ID:	(see page 28)
Purpose Area 1: Demonstration Project Competition ID #: OVC-2016-10380	
Purpose Area 2: Technical Assistance Competition ID #: OVC-2016-10400	
Download Funding Opportunity and Application Package	(see page 28)
Sign up for Grants.gov email notifications (optional)	(see page 26)
Read Important Notice: Applying for Grants in Grants.gov	, ,
Read OJP policy and guidance on conference approval, planning, and rep	oorting
available at ojp.gov/financialguide/DOJ/PostawardRequirements/chapters	3.10a.htm
	(see page 11)
After Application Submission, Receive Grants.gov Email Notifications That:	, ,
(1) application has been received,	
(2) application has either been successfully validated or rejected with erro	rs
	(see page 28)
If No Grants.gov Receipt, and Validation or Error Notifications are Received:	(1 0 /
contact OVC regarding experiencing technical difficulties	
	(see page 2)
General Requirements:	
Review the Solicitation Requirements in the OJP Funding Resource Center	er.
Scope Requirement:	
The federal amount requested is within the allowable limit(s) of \$700,000 demonstration site and \$1 million for one Technical Assistance award.	per

Eligibility Requirement: See Section C. Eligibility Information.

What an Application Should Include:

Application for Federal Assistance (SF-424)	(see page 12)
Project Abstract	(see page 12)
Applicant Questionnaire	(see page 13)
Budget Detail Worksheet	(see page 19)
Budget Narrative	(see page 19)
Indirect Cost Rate Agreement (if applicable)	(see page 21)
Privacy Certificate	(see page 21)
Strategic Plan	(see page 21)
MOUs and Letters of Intent	(see page 21)
Logic Model	(see page 22)
Position Descriptions and Resumes	(see page 22)
Tribal Authorizing Resolution (if applicable)	(see page 22)
Applicant Disclosure of High Risk Status	(see page 22)
Additional Attachments (Time-Task Plan and those listed below)	
Applicant Disclosure of Pending Applications	(see page 23)
Research and Evaluation Independence and Integrity	(see page 24)
Financial Management and System of Internal Controls Question	naire
	(see page 25)
Disclosure of Lobbying Activities (SF-LLL)	(see page 25)
Employee Compensation Waiver request and justification (if appli	cable)
	(see page 11)